EMERALD BAY SERVICE DISTRICT ANNUAL FINANCIAL REPORT

With Independent Auditors' Report

For the Year Ended June 30, 2018

ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED JUNE 30, 2018

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INDEPENDENT AUDITORS' REPORT

To the Board of Directors Emerald Bay Service District

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the general fund of the Emerald Bay Service District (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of the District as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 12 to the financial statements, the District restated net position as of July 1, 2017 to remove notes payable and related accrued interest from the General Fund as they do not use current financial resources. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3-9 and budgetary comparison information on pages 30-31 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The functional expenditures budgetary comparison schedule on pages 32-33 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The functional expenditures budgetary comparison schedule has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 3, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Vavrinek, Trine, Day & Co., LLP
Laguna Hills, California
December 3, 2018

As management of the Emerald Bay Service District (District), we offer readers of the statements, this narrative overview and analysis of the financial activities of the District ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with the District's basic financial statements, which can be found on pages 10 to 29 of this report.

Operational Overview

The Emerald Bay Service District (District) was organized on November 20, 1961, under the Community Services District Law by resolution of the Board of Supervisors of the County of Orange, California to provide services to the Emerald Bay residents. Currently, the District has been authorized by the Orange County Local Agency Formation Commission to provide sewage, solid waste, water, fire protection, parks and recreation, health and safety, weed abatement, emergency response, law enforcement, security and other public services to the Emerald Bay Community.

The residents of the Emerald Bay Community have a long history of volunteerism. The District's elected officials voluntarily serve the community and do not receive compensation, benefits or reimbursement for out of pocket expenses incurred while conducting District business. Under the Orange County Fire Authority, the Emerald Bay Fire Station continues to be one of the three remaining level 1 stations that are serviced by volunteers.

The District is a non-enterprise special district, which means that the revenues are derived from property taxes and no fees are charged for the services provided. The sphere of influence for the District is directly related to the Emerald Bay Community Association (EBCA).

The District has one employee, the General Manager, who provides supervision for the day to day operation of the District's facilities. The District contracts the services of a registered professional engineer who provides project plans and equipment specifications and a Certified Public Accountant who provides monthly board reports and compliance reporting. Additionally, the District contracts for administrative and field support from the EBCA employees and rents office space in the EBCA's Community Center. The District also leases from the EBCA the property needed to support the District's sewer and water facilities. The District's attorney is the law firm of Stradling Yocca Carlson & Rauth.

Financial Highlights

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$10,002,018 (net position). Of this amount \$2,167,000 (unrestricted net position) may be used to meet the District's ongoing obligations to citizens and creditors.
- The District's total net position increased by \$138,010. This increase is attributable to the investment in capital assets and expenditures being under budget.
- Cash and investments available to the District decreased by \$1,130,005 primarily as the result of the District's investment in capital improvements and repayment of debt during the year.

• As of the close of the current fiscal year, the District's Governmental Fund reported an ending fund balance of \$2,217,149, a decrease of \$841,296 from the prior year. The decrease is a result of the Governmental Fund recording capital outlay and debt principal payments as expenses in the year of payment. At June 30, 2018, \$1,617,149 is available for spending at the District's discretion and \$600,000 has been assigned for future capital projects.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components:

- 1. Government-wide financial statements
- 2. Fund financial statements
- 3. Notes to the basic financial statements

This report also contains other supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements - The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements can be found on pages 10 and 11 of this report.

Fund Financial Statements - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget and the subsequent approved budget adjustments as part of required supplementary information.

The fund financial statements can be found on pages 12 to 15 of this report. The required supplementary information can be found on pages 30 to 31.

Notes to the financial statements - The notes provide additional information that is essential to gain a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 16 to 29 of this report.

Government-Wide Financial Analysis

As noted earlier, net position may serve, over time, as a useful indicator of a District's financial position. In the case of the District, assets exceeded liabilities by \$10,002,018 at the close of the most recent fiscal year.

Approximately 78% percent of the District's net position reflects its investment in capital assets (e.g., infrastructure and equipment). The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Emerald Bay Service District Statement of Net Position – Governmental Activities

	June 30, 2018	June 30, 2017
Assets		
Current and other assets	\$ 2,359,598	\$ 3,586,488
Capital assets	<u>14,064,695</u>	13,360,891
Total Assets	\$ <u>16,524,293</u>	\$ <u>16,947,379</u>
Current liabilities	\$ 467,446	845,635
Noncurrent liabilities	<u>5,954,829</u>	6,237,736
Total Liabilities	<u>6,422,275</u>	7,083,371
Net Position:		
Invested in capital assets	7,835,018	6,857,850
Unrestricted	<u>2,167,000</u>	<u>3,006,158</u>
Total Net Position	\$ <u>10,002,018</u>	\$ <u>9,864,008</u>

None of the District's net position is subject to external restrictions. The balance of unrestricted net position may be used to meet the District's ongoing obligations.

Emerald Bay Service District Statement of Activities – Governmental Activities

	June 30, 2018	June 30, 2017	<u>Change</u>
General revenues:			
Property tax	\$ 2,379,517	\$ 2,226,212	\$ 153,305
Investment income	30,612	33,649	(3,037)
Other	<u>17,350</u>	2,400	14,950
Total general revenues	<u>2,379,517</u>	2,262,261	<u>165,218</u>
Program Revenues – Operating Grants and contributions	12,292	62,452	(50,160)
Expenses:			
General government	1,255,318	1,148,420	106,898
Public services	501,581	274,562	227,019
Recreation and safety	325,066	362,448	(37,382)
Interest and fiscal charges	219,796	229,426	(9,630)
Total expenses	<u>2,301,761</u>	2,014,856	<u>286,905</u>
Change in net position	138,010	309,857	(171,847)
Net position – beginning of year	9,864,008	9,554,151	309,857
Net position – end of year	\$ <u>10,002,018</u>	\$ <u>9,864,008</u>	\$ <u>138,010</u>

Financial Analysis of the Government's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At June 30, 2018, the District's governmental fund reported an ending balance of \$2,217,149, a decrease of \$841,296 from the prior year. Unassigned fund balance of \$1,617,149 is available for spending at the District's discretion. The Board has assigned \$600,000 for future capital improvement projects.

The fund balance of the District's general fund decreased by \$841,296 during the current fiscal year. This decrease can be compared to a decrease of \$3,141,243 in the prior fiscal year. Key factors in the changes are as follows:

- Capital expenditures for infrastructure and equipment decreased from \$3,686,943 in the prior fiscal year to \$1,371,450 in the current fiscal year.
- Interest earnings and change in fair value of investments decreased by \$3,037. This decrease is primarily the result of a lower investment balance in the State of California Local Agency Investment Fund as funds were expended for capital outlay.
- As required by the Bond Indenture Agreement, the District has expended the full amount borrowed on construction related to the Main Gate Safety Improvement Project as well as additional water, sewer and storm drain infrastructure projects.

General Fund Budgetary Highlights

The preliminary budget was adjusted as necessary by action of the Board in accordance with laws and policy. The following is a comparison of actual revenues and expenditures to the Final Board Approved Budget:

• The District estimated a conservative 2% increase in property taxes when developing and approving the original budget approved in June 2017. Subsequently the Board approved budget adjustments in March 2018 to more accurately project the actual revenue. Actual revenues exceeded the Final Budget by \$111,597 or 4.8%.

- General government expenditures were \$824,586 or 4.4% less than the final budget; public services, water and sewer expenditures were \$264,667 or 26.2% less than the final budget, and recreation and safety expenditures were \$325,066 or 6.5% less than the final budget. In summary, the total operating expenditures were under budget by \$154,381 or 9.8% below the total final approved budget.
- Capital expenditures for infrastructure and equipment were \$1,371,450 or \$293,050 less than the final budget, due to projects being canceled, deferred, or in process. Excess appropriations were not carried forward during the budget process, instead each project was evaluated and if any funds were needed to complete the project they were reappropriated upon approval of the fiscal year 2018-19 budget.

Capital Asset and Debt Administration

Capital Assets - The District spent \$1,371,450 on infrastructure assets and equipment.

Additional information on the District's capital assets can be found in Note 5 on page 26 of the notes to the financial statements.

Long-term debt - At the end of the current fiscal year the District's debt consisted of bond financing issued for \$7,000,000 in April 2015 with an outstanding balance of \$6,229,677 at June 30, 2018. Additional information can be found in Note 6 starting on page 26 of the notes to the financial statements.

Economic Factors and Next Year's Budgets and Rates

The Mihaylo College of Business and Economics at the California State University Fullerton reported that Orange County economic indicators continue on an upward trend. This upward trend has continued for eight years with the last decrease in the third quarter of 2009. Real estate continues to appreciate and is expected to increase an additional 4% in 2019. Demand for homes in Orange County still remains high. The District's Property tax revenue is expected to see continued increases as homes continue to be sold, removed and replaced within the Emerald Bay Community.

Assessed property values continue to increase for the addresses included within the District's property tax allocations. Since 2011 the County of Orange, including Emerald Bay, has seen a steady appreciation in real estate pricing, which in turn, has a direct effect on assessed valuations of properties within the District.

The District's Board of Directors and staff relied on this information during the development of the Fiscal Year 2018-19 annual budget. Increases in estimated property taxes are estimated to be 4% for the upcoming year.

This financial report is designed to provide a general overview of the Emerald Bay Service District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the District's Office: Emerald Bay Service District, 600 Emerald Bay, Laguna Beach, California 92651.





STATEMENT OF NET POSITION JUNE 30, 2018

ASSETS:	Governmental Activities
Cash and investments	\$ 2,216,740
Taxes receivable	35,685
Reimbursement agreement receivables	28,529
Due from Emerald Bay Community Association	35,597
Interest receivable	9,541
Other assets	33,506
Capital assets, net of accumulated depreciation	14,064,695
Total assets	16,424,293
LIABILITIES:	
Accounts payable and accrued expenses	112,628
Accrued interest payable	50,149
Due to Emerald Bay Community Association	29,821
Current portion of long-term liabilities	274,848
Total current liabilities	467,446
Non-current portion of long-term liabilities	5,954,829
Total liabilities	6,422,275
NET POSITION:	
Net investment in capital assets	7,835,018
Unrestricted	2,167,000
Total net position	\$ 10,002,018

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

Functions/Programs		Expenses	Operating	m Revenues g Grants and tributions	aı	t (Expenses) 1d Changes Net Position
Governmental activities:						
General government	\$	1,255,318	\$	-	\$	(1,255,318)
Public services water and sewer services		501,581		=		(501,581)
Recreation and safety		325,066		12,292		(312,774)
Interest and fiscal charges		219,796		<u>-</u>		(219,796)
Total governmental activities	\$	2,301,761	\$	12,292	\$	(2,289,469)
	General r	evenues:				
	Taxes	3				2,379,517
	Inves	tment income				30,612
	Misco	ellaneous				17,350
	То	tal general revnues				2,427,479
	Ch	ange in net position	n			138,010
	Ŋ	Net position - begin	ning of year			9,864,008
	Ŋ	Net position - end c	of year		\$	10,002,018

See accompanying notes to the financial statements.



BALANCE SHEET GOVERNMENTAL FUND JUNE 30, 2018

ASSETS:	G	eneral Fund
Cash and investments	\$	2,216,740
Taxes receivable		35,685
Reimbursement agreement receivables		28,529
Interest receivable		9,541
Due from Emerald Bay Community Association		35,597
Other assets		33,506
Total assets	\$	2,359,598
LIABILITIES AND FUND BALANCE:		
Liabilities:		
Accounts payable and accrued expenses	\$	112,628
Due to Emerald Bay Community Association		29,821
Total liabilities		142,449
Fund balance:		
Assigned - future capital improvements		600,000
Unassigned		1,617,149
Total fund balance		2,217,149
Total liabilities and fund balance	\$	2,359,598

RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2018

Fund balance of governmental fund	\$ 2,217,149
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental funds.	
Capital assets, net of accumulated depreciation	14,064,695
Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.	
Bonds payable	(6,229,677)
Accrued interest payable on long-term liabilities do not require the use of current financial resource and therefore are not reported in the governmental funds.	
Interest payable	(50,149)
Net position of governmental activities	\$ 10,002,018

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED JUNE 30, 2018

	General Fund
REVENUES:	
Taxes	2,379,517
Intergovernmental	12,292
Investment income	30,612
Other	17,350
Total revenues	2,439,771
EXPENDITURES:	
Current:	
General government	824,586
Public services water and sewer services	264,667
Recreation and safety	325,066
Capital outlay	1,371,450
Debt service:	
Principal retirement	273,364
Interest and fiscal charges	221,934_
Total expenditures	3,281,067
Net change in fund balance	(841,296)
•	
Fund balance, beginning, as restated	3,058,445 \$ 2,217,149
Fund balances, ending	\$ 2,217,149

See accompanying notes to the financial statements.

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

Net change in fund balance - governmental fund:	\$	(841,296)
Amounts reported for governmental activities in the statement of activities are		
different because:		
Governmental funds report capital outlays as expenditures. However in the statement of activities, those costs are capitalized and the assets are depreciated		
over their estimated useful lives.		
over their estimated asolar rives.		
Capital outlay		1,371,450
Depreciation expense		(667,646)
Repayment of long-term liabilities is an expenditure in the governmental funds,		
but the repayment reduces long-term liabilities in the statement of net position:		
Notes payable		7,758
Bonds payable		265,606
Some expenses reported in the statement of activities do not require the use of current		
financial resources and therefore are not reported as expenditures in governmental		
funds. These expenses include changes in interest payable.		2,138
1		_,-30
Change in net position of governmental activities	\$	138,010
change in net position of governmental activities	Ψ	150,010

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 1 – ORGANIZATIONAL BACKGROUND

The Emerald Bay Service District (the "District") was organized on November 20, 1961, under the Community Services District Law to provide services to the residents living in the unincorporated area of Orange County, California known as Emerald Bay. The District was authorized by an election held on November 14, 1961, and subsequently approved by a resolution of the Board of Supervisors of Orange County. Currently, the District has been authorized by the Orange County Local Agency Formation Commission to provide collection, transfer and disposal of solid waste; collection, treatment and disposal of sewage; fire protection; law enforcement; parks and recreation; security services; street improvement, maintenance and repair; water supply; and weed abatement services to the Emerald Bay community.

The District is governed by a five-member Board of Directors who are elected by the community residents through a general election. The District is authorized to provide a wide range of services, such as drainage improvements, road improvements, maintenance, protection and other services typically provided by a city. The members of the Board of Directors of District serve without compensation, benefits, or reimbursement of out of pocket expenses, and authorize policies, policy renewals, appropriations limit, annual budget and the budget amendments.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation and Measurement Focus

The District's basic financial statements are prepared in conformity with generally accepted accounting principles in the United States of America. The Governmental Accounting Standards Board (GASB) is the acknowledged standard-setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States. The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the basic financial statements

Government-wide financial statements display information about the District as a whole. These statements include a single column for the governmental activities of the primary government. The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Government-wide financial statements are presented using the economic resources measurement focus and the full accrual basis of accounting. Accordingly, all of the District's assets and liabilities, including capital assets and long-term liabilities, are included in the accompanying statement of net position. The statement of activities presents changes in net position. Under the full accrual basis of accounting, revenues are recognized in the period in which they are earned, while expenses are recognized in the period in which the liability is incurred. As a result, amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness of the District are reported as a reduction of the related liability, rather than as an expenditure.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

A. Basis of Presentation and Measurement Focus, Continued

The District's governmental fund statements include a balance sheet and a statement of revenues, expenditures, and changes in fund balance. In the fund financial statements, governmental funds are accounted for on a spending or "current financial resources" measurement focus and modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Measurable means that the amounts can be estimated, or otherwise determined. Available means that the amounts were collected during the reporting period or soon enough thereafter to be available to finance the expenditures accrued for the reporting period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

The District reports the following major governmental funds:

General Fund - The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund, and is currently the only fund of the District.

B. Cash and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturity of three months or less from the date of acquisition. Cash and cash equivalents are combined with investments and displayed as cash and investments.

Highly liquid money market investments are stated at amortized cost. All other investments are reported at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

The District applies fair value to investments, and disclosures related to the fair value hierarchy. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure fair value: Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

C. <u>Capital Assets</u>

Capital assets, which include infrastructure and equipment, are reported in the governmental activities column in the government-wide financial statements. Assets are recorded at historical cost, or estimated historical cost, if purchased or constructed. Donated assets are valued at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. The District utilizes a capitalization threshold of \$5,000.

Depreciation is provided using the straight-line method over the estimated useful lives of the asset as follows:

	Years
Infrastructure	10 - 30
Equipment	3 - 5

The governmental fund financial statements do not present capital assets. Instead, capital asset purchases are reported as capital outlay expenditures. As such, capital assets are shown as a reconciling item in the reconciliation of the governmental fund balance sheet to the statement of net position.

D. Property Taxes

Secured property taxes attach as an enforceable lien on real property as of January 1 of each year. Property taxes are levied by the County on July 1. The first installment of taxes is due on November 1 and becomes delinquent on December 10. The second installment of taxes is due February 1 and becomes delinquent on April 10. The County is permitted by State law (Proposition 13) to levy taxes at 1% of full market value (at time of purchase) and can increase the assessed values no more than 2% per year.

District property taxes are recognized when levied, to the extent that they result in current receivables and are collected within an availability period of 60 days after year end. The District participates in the County of Orange Teeter Plan guaranteed payments. The County of Orange collects an administration fee from the District for its services. The District receives a percentage of the basic 1% ad valorem tax rate allowed on property within the Emerald Bay Service District. Property taxes are remitted to the District from the County of Orange at various times throughout the year. Property taxes are recognized as revenue in the General Fund in the year for which they are levied, in accordance with the modified accrual basis of accounting.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

E. Fund Equity

Fund balances are reported in the fund financial statements in the following classifications:

- Nonspendable includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, prepaid amounts, and long-term notes receivable.
- Restricted includes amounts from resources that constrains placed on the use of them are either (a) externally imposed by creditors (i.e. debt covenants) grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.
- Committed includes amounts that can only be used for the specific purposes determined by a formal action of the District's highest level of decision-making authority, the District's Board of Directors (Board). Commitments may be changed or lifted only by the Board taking the same formal action that imposed the constraint originally (for example: resolution).
- Assigned comprises amounts intended to be used by the Board for specific purposes that are neither restricted nor committed. Intent is expressed by (a) the Board or (b) a body (for example: a budget or finance committee) or official to which the Board has delegated the authority to assign amounts to be used for specific purposes. The District has delegated this authority to the General Manager.
- Unassigned is the residual classification for the General Fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose.

The District does not currently have any nonspendable, restricted, or committed fund balances. In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned or unassigned.

On June 22, 2017, the District's Board also adopted a reserve policy with the following requirements:

• Operating reserves with a minimum amount of six months of operating expenses to a maximum of eight months of operating expenses – these funds can be used to meet operational cash flow requirements consistent with the District's annual budget. As described above, the FY 2018-19 totaled \$1,939,897, including budgeted debt service payments. As such, six to eight months would represent between \$969,949 and \$1,293,265.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

- Capital reserves may be authorized through the budget process by the Board. Capital reserves may be used for unplanned or unbudgeted capital replacement, when procured in accordance with District's purchasing policy. For the year ended June 30, 2018, the District has assigned \$600,000 for Future Capital Improvements.
- Emergency/Contingency reserves may be used in the event of a natural disaster, economic downturn, or any other event that the Board deems to be a qualifying situation in which the use of emergency or contingency reserves is necessary. As of June 30, 2018, the Board has established a balance of \$125,000 for the Contingency Reserve, which is reported as part of unassigned fund balance.

As of June 30, 2018, the unassigned fund balance totaled \$1,617,149, which includes the Emergency/Contingency reserve and the minimum fund balance/operating reserves described above.

F. Classification of Net Position

On the statement of net position, net position is classified into two components which are defined as follows:

- Net investment in capital assets This component of net position consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Unrestricted net position This component of net position represents the residual net position that does not meet the definition of the categories above, and the net equity available to the District.

G. Long-term Liabilities

Long-term debt and other financed obligations are reported as liabilities in the government-wide financial statements. The governmental fund financial statements do not present long-term debt and other financed obligations. Principal payments and reductions in obligations are reported as debt service expenditures. As such, long-term debt and other financed obligations are shown as reconciling items in the Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

H. New GASB Pronouncements

Effective in Future Years

GASB Statement No. 83

In November 2016, GASB issued Statement No. 83, Certain Asset Retirement Obligations. This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital asset should recognize a liability based on the guidance in this Statement. This Statement also requires disclosure of information about the nature of a government's ARO, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018, or the 2018-19 fiscal year. The District has not determined the effect of the Statement.

GASB Statement No. 84

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018, or the 2019-20 fiscal year. The District has not determined the effect of this Statement.

GASB Statement No. 87

In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The Statement is effective for the reporting periods beginning after December 15, 2019, or 2020-2021 fiscal year. The District has not determined the effect of the Statement.

GASB Statement No. 89

In June 2018, GASB issued Statement No. 89, Accounting for Interest Cost Incurred Before the End of Construction Period. The objectives of this Statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019, or 2020-2021 fiscal year. The District has not determined the effect of the Statement.

GASB Statement No. 90

In August 2018, GASB issued Statement No. 90, *Majority Equity Interests*. The objectives of this Statement are to improve the consistency and comparability of reporting of government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018, or 2019-2020 fiscal year. The District has not determined the effect of the Statement.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

I. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of certain balances, and the related reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 3 – CASH AND INVESTMENTS

Cash and investments in fair value at June 30, 2018, consist of the following:

Deposits with financial institutions:

Balance per Bank	\$ 158,605
less: reconciling items	(9,220)
Balance per books	149,385
Cash Preferred Deposit*	56,532
Local Agency Investment Fund	2,010,823
Total Cash and Investments	\$ 2,216,740

^{*}Not FDIC insured

Cash in Bank

The carrying amount of the District's cash is covered by Federal depository insurance up to \$250,000. As described above, as of June 30, 2018, the District's Cash Preferred Deposit was not FDIC insured, but other deposits were not exposed to custodial credit risks.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits. The District's deposits were not held in accounts collateralized in accordance with government code.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 3 – CASH AND INVESTMENTS, CONTINUED

Local Agency Investment Fund

The District is a voluntary participant in Local Agency Investment Fund (LAIF), which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California and the Pooled Money Investment Board. The State Treasurer's Office pools these funds with those of other governmental agencies in the State and invests the cash. The fair value of the District's investment in this pool, which approximates cost, is not reported in the accompanying financial statements based upon the District's 24 hour liquidity value. The fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio) is disclosed in the accompanying notes to the financial statements. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis and reported as cash equivalents in the statement of net position. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset backed securities, and floating rate securities issued by Federal Agencies, government-sponsored enterprises and corporations.

The Pooled Money Investment Board has established policies, goals, and objectives to make certain that their goal of safety, liquidity, and yield are not jeopardized. The value of the LAIF deposits as of June 30, 2018, was \$2,010,823 and had a weighted average maturity of 193 days. LAIF is not rated as to credit risk by a nationally recognized statistical rating organization.

Authorized Investments:

The table below identifies the investment types that are authorized for the District by the California Government Code. The table also identifies certain provisions of the California Government Code (or the District's investment policy, where more restrictive) that address interest rate risk and concentration of credit risk.

	Authorized			
	By		*Maximum	*Maximum
Investment Type	Investment	*Maximum	Percentage	Investment
Authorized by State Law	Policy	Maturity	of Portfolio	In One Issue
U.S. Treasury Obligations	Yes	6 years**	None	None
Negotiable Certificates of Deposit	Yes	5 years**	30%	20%
Money Market Mutual Funds	Yes	N/A	20%	10%
Local Agency Investment Fund (LAIF)	Yes	N/A	None	\$ 65,000,000

^{*} Based on state law requirements or investment policy requirements, whichever is more restrictive.

^{**}Government Code restricts investment maturities to 5 years unless authorized by the Board.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 3 – CASH AND INVESTMENTS, CONTINUED

<u>Disclosures Relating to Fair Value Measurements:</u>

The District categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs, including matrix pricing models; Level 3 inputs are significant unobservable inputs.

Deposits and withdrawals to and from LAIF are made on the basis of \$1 and not at fair value. Accordingly, the District's investment in LAIF of \$2,010,823 at June 30, 2018 is measured based on uncategorized inputs not defined as level 1, level 2, or level 3.

NOTE 4 – DUE FROM EMERALD BAY COMMUNITY ASSOCIATION AND OTHER RELATED PARTY TRANSACTIONS

The Board of Directors of the District entered into a Management Services Agreement with the Emerald Bay Community Association (EBCA), a legally separate but geographically identical entity. The term of the agreement extends to June 30, 2021. Under the agreement, the District pays for management services. In FY 2017-18, the management service expense was \$260,032, which included office rent administrative expenses, lease of EBCA property upon which the District facilities are located, plus specific percentages of designated employees of EBCA. As of June 30, 2018, there was balance of \$29,821 due to EBSA for services rendered during FY 2017-18 under this agreement.

The District also paid for \$105,936 to EBCA during the year for the District's portion of sewer pipeline and storm drain cleaning costs.

Certain costs related to the Main Gate Project and infrastructure maintenance and improvement were split between the District and EBCA. At June 30, 2018, there was balance of \$35,597 Due from EBCA.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 5 – CAPITAL ASSETS

During the year ended June 30, 2018, the District's capital assets consisted of following:

	June 30, 2017	Additions	Deletions	June 30, 2018
Capital assets, being depreciated:				
Water infrastructure	1,440,947	249,843	-	1,690,790
Sewer infrastructure and capacity rights	3,462,557	299,227	-	3,761,784
General infrastructure	2,865,908	-	-	2,865,908
Main Gate	7,666,902	822,380	-	8,489,282
Equipment	156,807			156,807
Total capital assets,				
being depreciated	15,593,121	1,371,450		16,964,571
Less accumulated depreciation for:				
Net assets being depreciated	(2,232,230)	(667,646)		(2,899,876)
Total capital assets, net	\$ 13,360,891	\$ 703,804	\$ -	\$ 14,064,695

Depreciation expense of \$430,732 was allocated to general government and \$236,914 was charged to the public services water and sewer services for the year ended June 30, 2018 on the Statement of Activities.

NOTE 6 – LONG TERM LIABILITIES

The following is a summary of long-term liabilities of the District for the year ended June 30, 2018:

										Classification		
		Balance						Balance	Dι	ie Within	I	Due More
	Ju	ne 30, 2017	Addi	tions	Ι	Deletions	Ju	ne 30, 2018	O	ne Year	Tha	ın One Year
Notes payable	\$	7,758	\$		\$	(7,758)	\$	=	\$	=	\$	=
Bonds payable		6,495,283		<u> </u>		(265,606)		6,229,677		274,848		5,954,829
Total	\$	6,503,041	\$		\$	(273,364)	\$	6,229,677	\$	274,848	\$	5,954,829

Notes Payable

The District had a note payable with an original principal of \$43,922 bearing 4% interest, payable monthly through February 2018. During the year, the remaining balance of \$7,758 in principal was paid in full, along with interest of \$118. As of June 30, 2018, the remaining balance is \$0.

<u>Installment Sales Agreement – Bond Payable</u>

In April 2015, the District entered into an Installment Sale Agreement with Municipal Finance Corporation for \$7,000,000 for the purpose of financing the Main Gate Safety Improvement Project and other storm drain, sewer and water infrastructure improvements, collectively referred to as the 2015 Project. Interest accrues at 3.45% per year. Combined interest and principal payments total \$243,711, and are due April 7 and October 7 of each year through April 7, 2035. For the year ended June 30, 2018, the District paid \$265,606 in principal, and \$221,816 in interest.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 6 – LONG TERM LIABILITIES, CONTINUED

The District may prepay in whole or in part on any date on or after April 7, 2020 and before April 7, 2025 at a prepayment price equal to 101% of the principal amount of the Installment Payments plus accrued interest, or on any date on or after April 7, 2025 at a prepayment price equal to the principal amount of Installment Payments plus accrued interest.

All revenues of the District, including property tax revenues, are pledged to the repayment of the notes. The annual debt service requirements on the agreement is as follows:

Fiscal Year Ended	Principal	Inerest	Total
June 30, 2019	274,848	212,574	487,422
June 30, 2020	284,412	203,010	487,422
June 30, 2021	294,309	193,113	487,422
June 30, 2022	304,550	182,871	487,422
June 30, 2023	315,148	172,274	487,422
June 30, 2024 - June 30, 2028	1,748,070	689,039	2,437,109
June 30, 2029 - June 30, 2033	2,074,129	362,980	2,437,109
June 30, 2034 - June 30, 2035	934,211	40,632	974,844
	\$ 6,229,677	\$ 2,056,493	\$ 8,286,170

NOTE 7 – INSURANCE PROGRAM

The District is exposed to various risks of loss related to torts; thefts of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disaster. The District is a member of the Special District Risk Management Authority (SDRMA). The SDRMA is a risk-pooling self-insurance authority, created under the provisions of the California Government Code Sections 6500 et. seq. The purpose of the SDRMA is to spread the adverse effects of losses among the member entities and to purchase excess insurance as a group, thereby reducing its cost. A copy of the SDRMA audit report may be obtained from SDRMA at 1112 I Street, Suite 300, Sacramento, California 95814.

Member agencies pay an annual premium to the SDRMA and are determined annually by the governing board. The District's policy limits for workers' compensation insurance is \$5,000,000 per occurrence, with no deductible. The District's policy limits for property and liability insurance are \$1,000,000,000 per covered loss for property damage, \$100,000,000 per covered loss for boiler and machinery, \$2,000,000 per covered loss for pollution, and \$10,000,000 per occurrence for general liability, which includes automobile, errors and omissions of officers.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 7 – INSURANCE PROGRAM, CONTINUED

The following is a summary of the insurance policies carried by the District for the fiscal year ended June 30, 2018:

Comprehensive Business Policy - SDRMA General property Boiler and machinery Pollution	\$ 1,000,000,000 100,000,000 2,000,000
Mobile Equipment - SDRMA	
Mobile/Contractors equipment	1,000,000,000
General liability - SDRMA	
Bodily Injury and Property Damage	10,000,000
Public Officials Personal	500,000
Employment Benefits	10,000,000
Employee/Public Officials E & O	10,000,000
Employment Practices Liability	10,000,000
Employee/Public Officials Dishonesty	1,000,000
Workers' Compensation Program - SDRMA	
Employers Liability	5,000,000
Auto Liability - SDRMA	
Auto, Bodily Injury, & Property Damage	10,000,000

Settled claims have not exceeded any of the District's coverage amounts in the last three fiscal years, and there were no reductions in coverage from the previous fiscal year.

NOTE 8 – JOINT POWER AUTHORTIES (JPA)

South Orange County Wastewater Authority (a California Joint Powers Authority) (SOCWA)

The District is one of ten member agencies that participate in SOCWA. SOCWA treats, beneficially reuses, and disposes of wastewater in South Orange County. SOCWA operates three wastewater treatment plants ("WWTP") and two ocean outfalls in the region. SOCWA has ten member agencies, including three cities and seven water districts. A Board of Directors consisting of representatives from member agencies governs SOCWA. The Board of Directors governs the operations of SOCWA, including selection of management and approval of the annual budget. SOCWA has Project Committees that member agencies participate in financially at various levels, depending on their capacity rights. Each WWTP is a project, as well as various other physical facilities, such as outfall pipelines.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

NOTE 8 – JOINT POWER AUTHORTIES (JPA), CONTINUED

The District's overall participation level is approximating 0.4% of SOCWA. The District deposits money with SOCWA to cover its share of operation and capital in the project committees in which the District participates. At fiscal year-end SOCWA analyzes its actual costs and refunds or collects additional money from its members as appropriate. Construction deposits made to SOCWA for capital projects are recorded as capital assets. The District paid \$133,218 for operating and maintenance, and \$87,059 for capital projects to SOCWA for the year ended June 30, 2018.

SOCWA, the District, and two other SOCWA members are currently involved in a legal dispute with the Moulton Niguel Water District. The District expended \$145,126 in legal fees related to this legal dispute for the fiscal year ended June 30, 2018.

To obtain complete financial information from SOCWA please contact SOCWA's Controller at 34156 Del Obispo Street, Dana Point, California, 92629.

NOTE 9 – FIRE STATION LEASE

The District has provided the Orange County Fire Authority (OCFA) a rent-free lease of the fire station located within the District's boundaries. The lease has been provided to the OCFA under a three party mutual lease agreement with the OCFA and the EBCA dated March 28, 2013. The original lease was for a term of 5 years. At the expiration of the initial term, the District exercised the 1 year lease extension which is currently in effect.

NOTE 10 – AFFILIATED ORGANIZATIONS

As described in Note 1, the District's purpose includes providing fresh water supply and fire protection to the residents of the District. Currently, the Laguna Beach County Water District (LBCWD) provides the District's residents with its fresh water supply on behalf of the District. The infrastructure for the fresh water supply is under the District's administration; however, the charges for the supplied fresh water to the residents billed by the LBCWD directly.

NOTE 11 – REIMBURSEMENT AGREEMENT

On June 20, 2018, the District entered into a reimbursement agreement with the owners of #12/#20/#22 Emerald Bay. The properties are in development, and require new water service. Under the agreement, the District is responsible for \$65,000 of the project costs for infrastructure, with the property owners paying the remaining \$18,000 of the project costs. As of June 30, 2018, the project has not yet been started.

Additionally, as of June 30, 2018, the District reported a receivable of \$28,529 from owners within the District related to a reimbursement of improvements made by the District which benefited the owners. The amount was received by the District in October 2018.